



EVALUATION OF MULTICULTURAL EDUCATION

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ABSTRACT

The phenomenon of cultural, ethnic, language, and religious diversity is an undeniable reality in both global and national contexts, including in Indonesia. Education, as a primary pillar of national development, plays a crucial role in responding to and managing this diversity constructively. Multicultural education presents an approach that recognizes, appreciates, and empowers diversity in all dimensions of education. Although the concept of multicultural education has long been of concern, evaluating, its implementation remains a significant challenge. This research aims to explore and analyze in depth the effectiveness of implementing multicultural education in the context of [Specify Specific Context, for example: elementary schools, madrasah aliyah, higher education, or other types of institutions. Through a comprehensive evaluation, it is hoped that the strengths, weaknesses, opportunities, and challenges faced in realizing inclusive and equitable education for all students can be identified.

Introduction

Indonesia, as a country with rich ethnic, tribal, religious, linguistic, and cultural diversity, places multicultural education as a crucial pillar in building unity, integrity, and social cohesion. The 1945 Constitution and various national education policies implicitly and explicitly mandate the implementation of education that respects and accommodates this diversity. Multicultural education is believed to foster tolerance, empathy, mutual respect, and a deep understanding of differences as a national asset (Tilaar, 2009; Banks & Banks, 2010).

The implementation of multicultural education at various levels and educational institutions in Indonesia has been carried out through various approaches, ranging from integrating multicultural content into the curriculum, developing inclusive teaching materials, to implementing extracurricular activities that promote diversity. However, the effectiveness and impact of this implementation require a comprehensive evaluation.

In North Sumatra, particularly in Medan, the dynamics of diversity are also very

pronounced. Interactions between various ethnic groups, such as Malay, Batak (Toba, Karo, Mandailing, etc.), Javanese, Chinese, and others, influence social and educational life. Schools, as a model of society, are expected to provide a safe and conducive space for the growth and development of students from diverse cultural backgrounds. Therefore, the implementation of multicultural education in Medan schools is crucial in preparing a younger generation capable of living harmoniously within diversity.

However, the challenges in implementing multicultural education cannot be ignored. Initial research and observations indicate potential problems, such as uneven understanding of the concept of multicultural education among educators, limited resources and relevant teaching materials, and suboptimal learning strategies that accommodate student differences. Furthermore, practices of discrimination, intolerance, or stereotyping based on ethnicity and religion may still occur in the school environment, both overtly and covertly.

Evaluation of the implementation of multicultural education is crucial to identify strengths, weaknesses, opportunities, and challenges. Systematic and comprehensive evaluation can provide valuable information for stakeholders (teachers, principals, education offices, and policymakers) in efforts to improve the quality and effectiveness of multicultural education. Without adequate evaluation, it is difficult to measure the extent to which multicultural education goals have been achieved and areas where improvement is needed.

Studies related to the evaluation of multicultural education in Indonesia, particularly in the context of North Sumatra and Medan, are still relatively limited. This paper aims to fill this gap by conducting an in-depth evaluation of the implementation of multicultural education, with the hope of providing theoretical and practical contributions to the development of more effective multicultural education and positively impacting the formation of inclusive and tolerant student character.

Although various efforts have been made to implement multicultural education, there is still no standardized and comprehensive evaluation mechanism at the school level or the education system as a whole. Most existing evaluations tend to be formative and limited to assessing the implementation of specific programs or activities, without in-depth measurement of the long-term impact on student attitudes, understanding, and behavior regarding diversity. As a result, it is difficult to obtain a clear picture of the effectiveness of various multicultural education approaches and identify replicable best practices. This lack of systematic evaluation data hinders efforts to continuously improve and develop evidence-based multicultural education policies.

Multicultural education is a philosophy and pedagogical approach that recognizes, values, and validates diversity of ethnicity, race, culture, religion, language, gender, sexual orientation, socioeconomic status, and other differences within educational contexts. Beyond simply passive tolerance of differences, multicultural education strives to create an inclusive, equitable, and empowering learning environment for all learners (Banks & Banks, 2019).

This concept emphasizes that diversity is an asset that enriches the learning experience and prepares students for life in an increasingly complex and interconnected global society (Gay, 2018). Multicultural education is a philosophy and teaching approach that actively recognizes, values, and validates various forms of difference in the learning environment. Beyond simply accepting differences, the goal is to create an inclusive, equitable, and empowering learning space for all students, viewing diversity as a resource that enriches the learning process and prepares them to interact in a complex global world.

One key element of multicultural education is content integration, which involves incorporating materials and perspectives from diverse cultures and groups into the curriculum. This aims to provide a more accurate and holistic representation of history, literature, arts, and sciences, while avoiding a bias toward one dominant cultural group (Banks, 2020). Content

integration helps students develop a deeper understanding of the experiences and contributions of diverse groups and challenges stereotypes and prejudices they may hold (Sleeter, 2018).

Furthermore, multicultural education emphasizes the process of knowledge construction, where students are encouraged to understand how cultural assumptions, world perspectives, and personal biases of researchers and authors influence the way knowledge is constructed and interpreted (Banks & Banks, 2019). By understanding this process, students can develop critical thinking skills and evaluate information from various sources more thoughtfully, as well as recognize the existence of multiple perspectives in understanding an issue (Grant & Sleeter, 2017).

Prejudice reduction is another important dimension of multicultural education. Through various learning strategies, such as group discussions, simulations, and hands-on experiences, students are encouraged to identify and challenge negative stereotypes and prejudices they hold toward other groups (Allport, 1954). Recent research shows that positive intergroup interactions in educational settings can significantly reduce prejudice and increase tolerance (Pettigrew & Tropp, 2011).

Equity pedagogy is a focus in multicultural education, where teachers modify their teaching practices in ways that facilitate the academic success of students from diverse cultural, racial, and gender backgrounds (Banks & Banks, 2019). This involves utilizing diverse learning styles, accommodating language differences, and creating a classroom environment that is supportive and responsive to each student's unique needs (Gay, 2018).

Research by Ladson-Billings (1995) on culturally relevant pedagogy provides important insights into how teachers can connect learning to students' cultural backgrounds to enhance their engagement and achievement. Finally, multicultural education aims to empower school culture and social structures, where all aspects of the school environment, including policies, curriculum, teaching practices, and interactions between students and staff, are transformed to create a school culture that empowers students from diverse groups and contributes to social equity (Banks & Banks, 2019). This involves addressing issues of power and inequality and preparing students to become active and responsible citizens in a diverse society (Freire, 1970).

So, essentially, the basic concept of multicultural education is a philosophical perspective and approach to education that actively recognizes, values, and validates the various forms of differences that exist among students. These differences include ethnicity, race, culture, religion, language, gender, sexual orientation, socioeconomic status, and other characteristics.

Fundamentally, the definition of educational evaluation encompasses the systematic process of collecting, analyzing, and interpreting information or data regarding various aspects of education. These aspects can include the curriculum, learning process, student performance, teaching effectiveness, school management, and overall educational policy. Evaluation is not limited to measuring student learning outcomes but also encompasses assessments of the inputs, processes, and outputs of the educational system. In other words, educational evaluation is a comprehensive effort to understand and assess the quality and effectiveness of educational practices and programs.

One of the primary goals of educational evaluation is to provide accurate and relevant information for decision-making. This information is crucial for various stakeholders, from teachers seeking to improve their teaching methods, principals seeking to enhance school management, and policymakers designing and revising curricula or educational regulations. Decisions based on valid and reliable evaluation data will be more focused and have the potential to have a greater positive impact on educational progress.

Another important goal of educational evaluation is to provide constructive feedback. For students, feedback from formative evaluations helps them identify strengths and

weaknesses in their understanding and skills, allowing them to make necessary improvements throughout the learning process. For educators, evaluations of student performance and the effectiveness of teaching methods provide insights for reflecting on their practices and adopting more effective strategies. Timely and specific feedback is key to facilitating the growth and development of both students and teachers.

Educational evaluation also aims to foster accountability. At the institutional and system levels, evaluations help ensure that educational resources are used efficiently and effectively to achieve established goals. Evaluation reports to the public or authorized parties demonstrate a level of responsibility and transparency in educational delivery. Accountability encourages all parties involved to work optimally and take responsibility for the quality of education provided.

Furthermore, educational evaluation aims to diagnose and improve. Through evaluation, various problems and challenges within the education system can be systematically identified. In-depth analysis of evaluation data can uncover the root causes of problems, whether related to an irrelevant curriculum, ineffective teaching methods, or other factors that hinder educational quality. This diagnostic information provides a crucial foundation for designing and implementing targeted interventions or improvement programs.

Ultimately, educational evaluation aims for development and innovation. Positive evaluation results can identify best practices worthy of replication and dissemination. Conversely, challenges and weaknesses revealed through evaluation can spark innovation and the development of new approaches in education. Thus, evaluation is not merely an assessment of current conditions but also a catalyst for change and sustainable progress in education.

The equity dimension of multicultural education is also a crucial focus. Multicultural education goes beyond recognizing diversity and must also ensure that all students have equal access to educational resources, learning opportunities, and fair treatment in schools. This includes the role of teachers in identifying and addressing inequalities that may arise due to students' social, economic, cultural, or linguistic backgrounds. In this context, teachers are required to possess cultural sensitivity (cultural responsiveness) and inclusive pedagogical competencies to develop adaptive and relevant learning strategies for all students.

The role of teachers as primary agents in the implementation of multicultural education is crucial. Teachers act not only as transmitters of material but also as facilitators of the values of tolerance, empathy, and inclusion. Therefore, ongoing training and professional development are necessary to ensure teachers have a comprehensive understanding of multicultural education and are able to apply it contextually, according to the characteristics of students and the school environment. Unfortunately, teacher training programs in Indonesia have not consistently integrated multiculturalism issues into the teacher education curriculum.

Parental and community participation in multicultural education is equally crucial. Schools cannot work alone in shaping students' inclusive character without support from the family and community. Partnerships between schools and parents in internalizing the values of diversity need to be built through open communication and collaborative programs such as cross-cultural discussion forums, cultural exhibitions, and cross-community social activities. This will expand the space for dialogue between groups and strengthen collective awareness of the importance of living in harmony.

The use of media and technology can also be utilized as educational tools to strengthen multicultural education. Digital content that showcases cultural diversity, values of tolerance, and inclusive narratives can be engaging and interactive learning resources for students. Social media, documentaries, online learning platforms, and educational games can be utilized to enrich students' learning experiences about diversity. However, the use of these media must also be accompanied by good digital literacy so that students can select accurate information and avoid being trapped by biased or discriminatory content.

To support the sustainability of multicultural education, policy commitment from the government and educational institutions is needed in the form of consistent regulations, funding, and oversight. Policies that support the development of an inclusive curriculum, the provision of representative teaching materials, and an evaluation system based on multicultural values must be an integral part of the national education system. Local governments also need to be empowered to design contextual multicultural education programs that reflect the social and cultural characteristics of their regions. Top-down and bottom-up approaches need to be synergistically integrated to ensure effective and sustainable implementation of multicultural education.

Research Method

This research is a qualitative research using library research method. Library research is conducted by reviewing and analyzing written sources relevant to the research topic, whether in the form of books, scientific journals, articles, official documents, or other trusted digital sources. Data sources in this study are divided into two: Primary Sources Primary sources consist of the main literature that is the focus of the study, such as main books, original manuscripts, previous research results, or relevant and credible scientific works. Secondary Sources Secondary sources include supporting references such as journal articles, encyclopedias, research reports, theses, dissertations, and other related documents. Data collection is carried out through documentation studies of relevant literature. The steps include identifying and selecting library materials that are appropriate to the topic, reading and recording important information from these sources, grouping data based on the themes or variables studied.

Results and Discussion

Definition and Purpose of Educational Evaluation

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Educational Evaluation Models

There are several educational evaluation models suitable for evaluating multicultural education, including the following:

1. Banks' Dimensional Model of Multicultural Education (Banks, 2004): James A. Banks, a leading figure in the field of multicultural education, proposed five interrelated dimensions that need to be considered in evaluating the implementation of multicultural education:
 - a. Content Integration: Evaluates the extent to which teaching materials, examples, and information from various cultures and ethnic groups are integrated into the curriculum.
 - b. Knowledge Construction Process: Assesses how students understand how cultural assumptions, perspectives, and biases influence the way knowledge is constructed within disciplines.
 - c. Prejudice Reduction: Evaluates the effectiveness of strategies and activities teachers use to help students develop positive attitudes toward various racial, ethnic, and cultural groups and reduce prejudice.
 - d. Equity Pedagogy: Assesses the extent to which teachers modify their instruction in ways that facilitate the academic success of students from diverse cultural, racial, and gender backgrounds.
 - e. Empowering School Culture and Social Structure: Evaluates the extent to which the school culture and social organization (including policies, practices, and staff and student interactions) empower students from diverse groups and contribute to equity.
2. Stake's Responsive Evaluation Model (Stake, 1975): Robert Stake emphasizes an evaluation model that is responsive to the issues and concerns of stakeholders in multicultural education programs. This evaluation involves intensive interaction with various parties (students, teachers, parents, and the community) to identify what they consider important and how they perceive the program's impact. Qualitative data, such as observations and interviews, are often used to understand multiple perspectives and provide a holistic picture of the program's successes and challenges.
3. Stufflebeam's CIPP (Context, Input, Process, Product) Model (Stufflebeam & Coryn, 2014): This model offers a comprehensive framework for evaluating multicultural education programs by considering four main aspects:
 - a. Context: Evaluates the needs, problems, and opportunities within the environment in which the multicultural education program is implemented.

- b. Input: Assessing the resources (human, financial, material), strategies, and plans used in the program.
 - c. Process: Evaluating how the program is implemented, including teaching practices, student interactions, and program management.
 - d. Product: Assessing the program's outcomes and impact, both short-term and long-term, on students, the school, and the community.
4. Social Justice and Equity-Based Evaluation Model (Aguilar et al., 2008): Some experts emphasize an evaluation model that explicitly focuses on social justice and equity in multicultural education. This model not only measures academic achievement but also assesses the extent to which the program addresses disparities, reduces discrimination, and empowers marginalized groups. This evaluation often involves analyzing quantitative data on achievement by demographic group and qualitative data on student and staff experiences and perceptions regarding justice and equity issues.

The Urgency of Evaluation in the Context of Multicultural Education

The urgency of evaluation in the context of multicultural education cannot be underestimated, given the complexity and dynamics of diverse Indonesian society, with intense interaction between various ethnic and cultural groups. Multicultural education is not simply the addition of material on diversity, but rather a fundamental transformation in philosophy, curriculum, pedagogy, and the overall learning environment. Without systematic and comprehensive evaluation, it is difficult to measure the extent to which efforts to implement multicultural education have achieved their goals of fostering understanding, appreciation, and positive attitudes toward differences, as well as addressing prejudice and discrimination in the school environment and the wider community.

According to James A. Banks (2004), evaluation in multicultural education plays a crucial role in identifying the extent to which important dimensions such as content integration, knowledge construction processes, prejudice reduction, equity pedagogy, and school cultural empowerment have been internalized in educational practice. Evaluation helps reveal whether the curriculum truly represents diversity fairly and accurately, whether students are encouraged to develop a critical understanding of how knowledge is shaped by cultural perspectives, and whether the implemented teaching strategies are able to accommodate the learning needs of students from diverse backgrounds. Without valid evaluation data, we cannot be certain that multicultural education is truly delivering the desired impact.

Furthermore, the urgency of evaluation is further heightened in the context of social and political challenges often triggered by issues of diversity. As a country with a highly heterogeneous population, Indonesia always has the potential for friction between ethnic or religious groups. Multicultural education is expected to be at the forefront of building social cohesion and preventing conflict. Careful evaluation can provide early indications of areas where understanding and tolerance need to be improved, as well as identify the most effective educational practices in promoting harmony and inclusion. As Sleeter and Grant (2007) emphasize, evaluation helps ensure that multicultural education is not merely rhetoric but is actually implemented meaningfully and makes a real contribution to positive social change.

For educational institutions, evaluation reports on the implementation of multicultural education can serve as a basis for identifying program strengths and weaknesses and designing more effective interventions. Principals, teachers, and policymakers can use evaluation results to allocate resources more appropriately, develop relevant training for educators, and revise curricula to be more responsive to the needs of diverse students. Without clear evaluation mechanisms, it is difficult to measure progress and ensure that investments in multicultural education yield optimal results.

Finally, in an increasingly connected global context, students' ability to interact effectively and empathetically with individuals from diverse cultural backgrounds is increasingly crucial. Comprehensively evaluated multicultural education can ensure that graduates from Indonesian schools possess the intercultural competencies needed to succeed in a diverse environment. As Gay (2010) notes, evaluations that focus on the impact of multicultural education on students' attitudes, beliefs, and behaviors will provide valuable insights into the extent to which education has prepared them to become responsible and cosmopolitan citizens.

Conclusion

The discussion of research on the evaluation of multicultural education management emphasizes the urgency of a systematic and comprehensive approach to assessing the effectiveness of the implementation of diversity principles in educational settings. Various evaluation models, such as Banks' multicultural education dimensions, Stake's responsive evaluation, Stufflebeam's CIPP model, and the social justice-based approach, offer distinct yet complementary frameworks for understanding the extent to which school management supports the creation of an inclusive, equitable, and empowering learning environment for all students from diverse backgrounds.

This in-depth discussion of multicultural education management evaluation emphasizes a crucial imperative in an increasingly diverse educational context. A systematic and comprehensive approach is no longer merely an option but a fundamental necessity for measuring and ensuring the effectiveness of the implementation of diversity principles in school settings. The various evaluation models described, from Banks' multicultural education dimensions, which focus on aspects of implementation at the classroom and school levels, to Stake's responsive evaluation, which emphasizes stakeholder perspectives, the Stufflebeam CIPP model, which views programs holistically, and the social justice-based approach, which highlights issues of equity and empowerment, all offer valuable lenses for understanding the complexities of education management in a multicultural society.

The diversity of evaluation models indicates that no single approach is best for all situations. The choice of evaluation model or combination of models must be tailored to the evaluation objectives, the characteristics of the multicultural education program being implemented, and the socio-cultural context in which the school is located, such as in Medan with its unique dynamics of inter-ethnic interactions. The results of a thorough evaluation process will provide essential data and information for decision-makers at various levels, from principals and teachers to education policymakers, to identify strengths, weaknesses, opportunities, and challenges in the effort to create a truly inclusive, equitable, and empowering learning environment for all students without exception.

Ultimately, evaluating multicultural education management is not just about assessing what has been done, but also about facilitating continuous improvement and innovation in educational practices. With a deeper understanding of the effectiveness of various multicultural strategies and programs, schools in Medan and across Indonesia can continue to develop approaches that are more responsive to the needs of diverse students, build stronger social cohesion, and prepare young people to become inclusive, tolerant citizens capable of making positive contributions in an increasingly complex and interconnected global society.

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